

## Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 AID-20 SAJ-01 SAM-01 ACDA-19

OPR-02 SY-04 CPR-02 CIAE-00 DODE-00 PM-07 H-03 INR-11

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 DRC-01 /165 W

----- 014239

R 251620Z SEP 74

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC 0117

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY LONDON

USMISSION NATO

USMISSION USUN NY

C O N F I D E N T I A L NICOSIA 3309

E.O. 11652: GDS

TAGS: PINT, PFOR, CY, TU, US

SUBJECT: TURK CYPRIOT AIDE MEMOIRE AND TRAVEL RESTRICTIONS

REF: NICOSIA 3293

1. ON MY INSTRUCTION, EMBOFF RETURNED "AIDE MEMOIRE" TO TURKISH DCM KARACA SEPTEMBER 24. EMBOFF TOLD KARACA THAT NOTE WAS BEING RETURNED TO HIM AS LEGAL REPRESENTATIVE OF OCCUPYING POWER. SAID WE COULD NOT RETURN PAPER TO AN ENTITY WHICH WE DO NOT RECOGNIZE. EMBOFF NOTED THAT HAD "AIDE MEMOIRE" COME FROM OREK IN HIS CAPACITY AS CYPRUS MINISTER OF DEFENSE, WE WOULD HAVE HAD NO PROBLEM IN ACCEPTING IT, ALTHOUGH WE WOULD HAVE OBJECTED TO ITS CONTENTS, SINCE OVER THE YEARS WE HAD CONTINUED TO RECOGNIZE THE LEGAL STATUS OF CERTAIN TURKISH POSITIONS UNDER 1960 CONSTITUTION.

2. EMBOFF COMMENTED THAT ACCEPTANCE OF NOTE COULD BE CONSTRUED AS USG'S HAVING TAKEN A POSITION ON A MAJOR POLITICAL QUESTION UNDER NEGOTIATION. IN ORDER FOR US TO REMAIN HELPFUL DURING NEGOTIATING  
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PROCESS, IT NECESSARY THAT UEG NOT PREJUDGE OUTCOME.

3. ON CONTENTS "AIDE MEMOIRE," EMBOFF INSISTED THAT DIPLOMATIC CORPS MUST BE ACCORDED FREEDOM OF TRAVEL THROUGHOUT COUNTRY TO WHICH IT ACCREDITED. RECOGNIZING SECURITY PROBLEMS WHICH HAVE ARISEN AS RESULT RECENT FIGHTING, WE HAVE BEEN WILLING NOTIFY RPT NOTIFY TURK CYPRIOT AUTHORITIES OF IMPENDING TRAVEL IN ORDER FOR THEM TO FACILITATE AND PROTECT. ACCEPTANCE OF "PERMIT" REQUIREMENT WOULD INDICATE OUR CONCURRENCE IN LEGAL RIGHT OF TURK CYPRIOT AUTHORITIES TO DENY OUR ACCESS TO LARGE PORTION OF CYPRUS. THIS WE COULD NOT ACCEPT.

4. TURKISH DCM WAS OBVIOUSLY UNAWARE OF ISSUANCE "AIDE MEMOIRE" (HE HAD JUST RETURNED FROM LEAVE ON MAINLAND). HE CRITICIZED SPELLING MISTAKES AND AMATEUR STYLE OF DRAFTING. KARACA TOOK CAREFUL NOTE OF OUR OBJECTIONS TO CONTENTS, WHICH HE PROMISED PASS ON TO HIS AMBASSADOR. NEVERTHELESS, HE REFUSED ACCEPT RETURN OF PAPER SINCE HE DID NOT CONSIDER HIMSELF TO BE "REPRESENTATIVE OF OCCUPYING POWER." EMBOFF SAID HE COULD NOT CARRY DOCUMENT BACK TO EMBASSY; IN THE END IT WAS LEFT ON KARACA'S DESK.

5. FOLLOWING ABOVE CONVERSATION I DISCUSSED THIS DEVELOPMENT WITH BRITISH HIGH COMMISSIONER OLVER. WE AGREED THAT, DURING INITIAL STAGES TURKISH CAMPAIGN TO GAIN ACCEPTANCE "AUTONOMOUS TURKISH CYPRIOT ADMINISTRATION," IT WOULD PROBABLY BE BEST TO ATTEMPT REMEDY SITUATION LOCALLY. FURTHER WE AGREED TO COORDINATE WITH FRIENDLY WESTERN DIPLOMATIC MISSIONS IN ATTEMPT TO PRESENT SOLID FRONT BY NOT REPEAT NOT GOING BEYOND PRESENT NOTIFICATION SYSTEM (REFTEL), AND THROUGH CONVERSATIONS WITH AMBASSADOR INHAN AND VICE PRESIDEN DENKTASH. STRATEGY FOR THE MOMENT WOULD BE TO GIVE TURKS OPPORTUNITY TO SLIDE OFF QUIETLY AND, BY TACIT AGREEMENT, RETURN TO PRESENT SYSTEM.

6. OLVER AND I RECOGNIZED THAT IF TURKS DIG IN ON THIS ISSUE OR ESCALATE CAMPAIGN TO GAIN DIPLOMATIC ACCEPTANCE OF "AUTONOMOUS ADMINISTRATION," FOR INSTANCE BY REQUIRING APPLICATION IN WRITING TO UNCONSTITUTIONAL OFFICE OR BY ISSUING TRAVEL PASSES, IT WOULD BE NECESSARY TO BROACH SUBJECT AT HIGHER LEVELS IN ANKARA, WASHINGTON AND LONDON.  
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7. COMMENT: IN SEPARATE CONVERSATION TO THAT OUTLINED PARAS 1 4, TURKISH DCM (MUST BE FULLY PROTECTED) TOLD EMBOFF THAT TURKISH EMBASSY SHARED OUR FEELINGS ABOUT FREEDOM OF MOVEMENT. HOWEVER, HE SAID MILITARY REJECTED TURKISH EMBASSY'S POSITION AND EMBASSY UNABLE PURSUE FURTHER LOCALLY. KARACA ENCOURAGED USG PUSH ISSUE IN ANKARA AND WASHINGTON IN EFFORT GET TURKISH GOVERNMENT ISSUE ORDERS TO ITS LOCAL MILITARY COMMANDERS.

END COMMENT.

8. WE WOULD APPRECIATE RECEIVING DEPARTMENT'S VIEWS/  
INSTRUCTIONS. CRAWFORD

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TRAVEL DOCUMENTS, AIDE MEMOIRE, DIPLOMATIC PERSONNEL, TRAVEL CONTROLS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 SEP 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** elyme  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Document Source:** CORE  
**Document Unique ID:** 00  
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**Executive Order:** GS  
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**TAGS:** PINT, PFOR, CY, TU, US  
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